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1	H.533
2	Introduced by Representatives Rachelson of Burlington, Leffler of Enosburgh,
3	and Grad of Moretown
4	Referred to Committee on
5	Date:
6	Subject: Criminal procedure; forfeiture; seizure
7	Statement of purpose of bill as introduced: This bill proposes to convert civil
8	seizure and forfeiture of property related to drug crimes into a criminal process
9	where the forfeiture of property is an available criminal sanction. This bill
10	also prohibits State and local law enforcement from sharing in proceeds
11	forfeited under federal law except for cases involving more than \$100,000.00.
12	This bill also provides for lienholder and innocent owner relief.

disposition and a study assessing civil and criminal seizure and forfeiture of property in drug-related offenses.

- 13 It is hereby exacted by the General Assembly of the State of Vermont-
- 14 Sec. 1. 4 V.S.A. § 32 is amended to read
- 15 y 52. JUNISDICTION, CRIMINAL DIVISION

1	(a) The Criminal Division shall have jurisdiction to try render judgment
2	and pass sentence in prosecutions for felonies and, misdemeanors, and drug
3	forfeiture proceedings.
4	(b) The Criminal Division shall have jurisdiction to try and finally
5	determine prosecutions for violations of bylaws or ordinances of a village,
6	town, or city, except as otherwise provided.
7	(c) The Criminal Division shall have jurisdiction of the following civil
8	actions:
9	(1) appeals of final decisions of the Judicial Bureau;
10	(2) DUI license suspension hearings filed pursuant to 23 V.S.A.
11	chapter 24;
12	(3) extradition proceedings filed pursuant to 13 V.S.A. chapter 159;
13	(4) drug forfeiture proceedings under 18 V.S.A. chapter 84, subchapter
14	$\frac{2}{2}$
15	(5)(4) fish and wildlife forfeiture proceedings under 10 V.S.A. chapter
16	109;
17	(6)(5) liquor forfeiture proceedings under 7 V.S.A. chapter 19;
18	(7)(6) hearings relating to refusal to provide a DNA sample pursuant to
19	20 V.S.A. § 1935;
20	(8)(7) automobile forfeiture and immobilization proceedings under
21	25 v.s.A. chapters 9 and 13,

1	$(0)(2)$ so afforder proceedings pursuent to 12 VSA $\frac{55}{5}5411(a)$
2	and 5411d(f);
3	(10)(9) restitution modification proceedings pursuant to 13 V.S.A.
4	§ 7043(k);
5	(11)(10) municipal parking violation proceedings pursuant to 24 V.S.A.
6	§ 1974a(e), if the municipality has established an administrative procedure
7	enabling a person to contest the violation, and the person has exhausted the
8	administrative procedure;
9	(12)(11) proceedings to enforce 9 V.S.A. chapter 74, relating to energy
10	efficiency standards for appliances and equipment;
11	(13)(12) proceedings to enforce 10 V.S.A. § 53, relating to commercial
12	building energy standards.
13	Sec. 2. 18 V.S.A. chapter 84, subchapter 2 is alrended to read:
14	Subchapter 2. Forfeiture
15	§ 4241. SCOPE
16	* * *
17	(c) Notwithstanding the provisions of this section, the following property
18	shall not be subject to seizure and forfeiture under this subchapter:
19	(1) Homestead real property, as defined in 27 V.S.A. chapter 3.
20	(2) U.S. currency totaling \$200.00 or less.
21	(5) A motor venicle of \$2,000.00 or less in market value.

1	(1) Stolen property and controband. Stolen property shall be promptly
2	returned to the rightful owner and contraband shall be disposed of according to
3	applica le State law.
4	(d) The Attorney General shall advise the publications that law
5	enforcement agencies may use to establish the market value of a motor
6	vehicle.
7	§ 4242 SEIZURE
8	(a) The court Criminal Division of the Superior Court may issue at the
9	request of the State ex parte a preliminary order or process to seize or secure
10	property for which forfeiture is sought and to provide for its custody. Process
11	for seizure of such property shall issue only upon a showing of probable cause
12	that the property is subject to forfeiture. Application therefor and issuance,
13	execution, and return shall be subject to provisions of applicable law.
14	(b) Any property subject to forfeiture under this subchapter may be seized
15	upon process. Seizure without process may be made when:
16	(1) the seizure is incident to an arrest with probable cause or a search
17	under a valid search warrant;
18	(2) the property subject to seizure has been the subject of a prior
19	judgment in favor of the State in a forfeiture proceeding under this subchapter;
20	or
21	(5) the seizure is incident to a valid warrantiess search, or

1	(1) the State has probable cause to believe the delay caused by the
2	necessity of obtaining process would result in the removal or destruction of the
3	property that is forfeitable under this chapter.
4	(c) If property is seized without process under subdivision (b)(1) or (3) of
5	this section, the State shall forthwith petition the court Criminal Division for a
6	preliminary order of process under subsection (a) of this section.
7	(d) Notwithstanding subsection 4241(b) of this title, all regulated drugs the
8	possession of which is prohibited under this chapter are contraband and shall
9	be automatically forfeited to the State and destroyed.
10	<u>§ 4242a. PROMPT POST-SEIZULE PROCEEDINGS</u>
11	(a) Following the seizure of property subject to forfeiture pursuant to
12	section 4241 of this title, a defendant or any other person with an interest in
13	the property has a right to a prompt post-seizure hearing.
14	(b) A person with an interest in property subject to this chapter may
15	petition the Criminal Division having jurisdiction for a prompt post-seizure
16	hearing.
17	(c) At the Criminal Division's discretion, it may hold a propert post-seizure
18	hearing:
19	(1) as a separate hearing; or
20	(2) at the same time as a probable cause determination, a post-
21	arraignment hearing, or other pretrial hearing.

1	(d) A party by agreement of all parties or for good cause shown, may
2	more for one extension of the hearing date of not more than 10 days. Any
3	motion may be supported by an affidavit, sworn statement, or other
4	submission
5	(e) The Criminal Division shall order the return of the seized property if it
6	<u>finds:</u>
7	(1) the seizure was invalid;
8	(2) a criminal charge has not been filed and no extension of the filing
9	period established under this section is available;
10	(3) the property is not reasonably required to be held as evidence; or
11	(4) the final judgment will likely be in favor of the defendant or any
12	other person with an interest in the property
13	(f) The provisions of this section do not apply to contraband.
14	§ 4243. JUDICIAL <u>CRIMINAL</u> FORFEITURE PROCEDURE
15	(a) Conviction or agreement required. An asset is subject to forfeiture by
16	judicial determination as a criminal sanction under section 241 of this title
17	and 13 V.S.A. § 364 if:
18	(1) a person is convicted of the criminal offense related to the action for
19	forfeiture and the State establishes by a preponderance of the evidence that the
20	property is an instrument of or represents the proceeds of the underlying
21	<u>offense</u> , or

1	(?) a parson enters into an <u>a place agreement with the prospector</u>
2	including an agreement under which he or she the person is not charged with a
3	criminal offense related to the action for forfeiture subjecting the person to
4	forfeiture under section 4241 of this title; or
5	(3) a person is granted immunity or a reduced punishment, with or
6	without the filing of a criminal charge, in exchange for testifying or assisting a
7	law enforcement investigation or prosecution.
8	(b) Evidence. The State may introduce into evidence in the judicial
9	forfeiture case the fact of a conviction in the Criminal Division Discovery.
10	Discovery related to the criminal formiture proceeding is subject to the
11	Vermont Rules of Criminal Procedure.
12	(c) Burden of proof. The State bears the burden of proving by clear and
13	convincing a preponderance of the evidence that the property is an instrument
14	of or represents the proceeds of the underlying offense
15	(d) Notice. Within 60 days from when the seizure occurs, the State shall
16	notify any owners, possessors, and lienholders of the property of the action, if
17	known or readily ascertainable. Upon motion by the State, a court may extend
18	the time period for sending notice for a period not to exceed 90 days for good
19	cause shown. Notice of proposed forfeiture accompanying indictment or
20	mormation.

1	(1) The loss of property subject to forfaiture shall be considered as a
2	criminal sanction as part of and following the prosecution of the crime that
3	subject, the individual with an interest in the property to forfeiture of property
4	pursuant to section 4241 of this title. A Notice of Proposed Forfeiture shall be
5	a separate document and accompany the initial indictment or information of a
6	crime that subjects the individual with an interest in the property to forfeiture
7	pursuant to section 424, of this title. The Notice of Proposed Forfeiture shall
8	include the following information:
9	(A) the facts upon which the forfeiture is requested, including a
10	description of the property subject to forfeiture and the type and quantity of
11	regulated drug involved;
12	(B) the time, date, and place of the seizure;
13	(C) the names of the apparent owner or owners, lienholders who
14	have properly recorded their interests, and any other person appearing to have
15	an interest, and, in the case of a conveyance, the name of the person holding
16	title; the registered owner; and the make, model, and year of the conveyance;
17	(D) the current location and custodian of the seized property; and
18	(E) warning that seized property may be forfeited as a sanction
19	related to the crime for which the individual was charged, as part of a
20	sentencing consideration, as part of a plea agreement, or through other means
21	for the court to oversee.

1	(2) The State shall sorve the Notice in accordance with the Vermont
2	Rules of Criminal Procedure. The State shall inform any owners, possessors,
3	and lienholders of the property of the action, if known or readily ascertainable.
4	In addition, the State shall cause the Notice to be published in a newspaper of
5	general circulation in the State, as ordered by the Criminal Division.
6	(3) The Notice shall not be read to the jury of the underlying
7	prosecution.
8	(4) The State may amend the Notice at any time before trial of the
9	underlying prosecution.
10	(5) The Criminal Division may grant an unlimited number of 30-day
11	extensions for the filing of the Notice if, for each extension, the court
12	determines that probable cause is shown and additional time is warranted.
13	(e) Return of property. If notice is not sent in eccordance with subsection
14	(d) of this section, and no time extension is granted of the extension period has
15	expired, the law enforcement agency shall return the property to the person
16	from whom the property was seized. An agency's return of property due to
17	lack of proper notice does not restrict the agency's authority to commence a
18	forfeiture proceeding at a later time. Nothing in this subsection shall require
19	the agency to return contraband, evidence, or other property that the person
20	from whom the property was seized is not entitled to lawfully possess.

1	(f) Filing of potition. The State shall file a patition for forfaiture of any
2	property seized under section 4242 of this title promptly, but not more than
3	14 days from the date the preliminary order or process is issued. The petition
4	shall be filed in the Superior Court of the county in which the property is
5	located or in any court with jurisdiction over a criminal proceeding related to
6	the property.
7	(g) Service of petition. A copy of the petition shall be served on all
8	persons named in the petition as provided for in Rule 4 of the Vermont Rules
9	of Civil Procedure. In addition, the State shall cause notice of the petition to
10	be published in a newspaper of general circulation in the State, as ordered by
11	the court. The petition shall state:
12	(1) the facts upon which the forfeiture is requested, including a
13	description of the property subject to forfeiture, and the type and quantity of
14	regulated drug involved;
15	(2) the names of the apparent owner or owners, i enholders who have
16	properly recorded their interests, and any other person appearing to have an
17	interest; and, in the case of a conveyance, the name of the person holding title,
18	the registered owner, and the make, model, and year of the conveyance.
19	§ 4244. FORFEITURE HEARING <u>HEARINGS</u>
20	(a) Within 60 days following service of notice of seizure and forfeiture
21	under section 4245 of this title, a claimant may file a demand for judicial

1	determination of the forfaiture. The domand must be in the form of a civil
2	complaint accompanied by a sworn affidavit setting forth the facts upon which
3	the clarmant intends to rely, including, if relevant, the noncriminal source of
4	the asset or currency at issue. The demand must be filed with the court
5	administrator in the county in which the seizure occurred. Defendant's
6	forfeiture hearing. The Criminal Division shall consider the loss of property
7	subject to forfeiture as a criminal sanction as part of and following the
8	prosecution of the underlying crime. The Criminal Division has discretion to
9	schedule the criminal forfeiture hearing as soon as practicable after, and in any
10	event not later than 90 days following, the defendant's conviction of the
11	offense subjecting the person to forfeiture under section 4241 of this title. The
12	hearing shall be conducted by the Criminal Division without a jury.
13	(b) The court shall hold a hearing on the perition as soon as practicable
14	after, and in any event no later than 90 days following, the conclusion of the
15	criminal prosecution. Exceptions to the conviction requirement. The Criminal
16	Division may waive the conviction requirements of section 1243 of this title
17	and subsection (a) of this section and grant title to the subject property to the
18	State if the State files a motion not fewer than 90 days after seizure and shows
19	by a preponderance of the evidence that, before conviction, the defendant:
20	<u>(1) died;</u>
21	(2) was deported by the 0.5. government,

1	(3) abandoned the property: or
2	(4) fled the jurisdiction.
3	(c) Alienholder who has received notice of a forfeiture proceeding may
4	intervene as party. If the court finds that the lienholder has a valid, good
5	faith interest in the subject property which is not held through a straw
6	purchase, trust, or otherwise for the actual benefit of another and that the
7	lienholder did not at any type have knowledge or reason to believe that the
8	property was being or would by used in violation of the law, the court upon
9	forfeiture shall order compensation to the lienholder to the extent of the
10	lienholder's interest. Proportionality.
11	(1) The Defendant may petition the Criminal Division to determine,
12	before trial of the underlying crime, at trial, or upon conviction, whether the
13	forfeiture is unconstitutionally excessive under the Constitutions of the State of
14	Vermont or the United States.
15	(2) The defendant has the burden of establishing that the forfeiture is
16	unconstitutionally excessive by a preponderance of the evidence as a hearing
17	conducted by the Criminal Division without a jury. In determining whether
18	the forfeiture is unconstitutionally excessive, the Criminal Division may
19	consider an relevant factors including.

1	(Λ) the seriousness of the underlying aritic and its impact on the
2	community, including the duration of the activity, use of a firearm, and harm
3	caused by the defendant;
4	(B) the extent to which the defendant participated in the underlying
5	<u>crime;</u>
6	(C) the exent to which the subject property was used in committing
7	the crime;
8	(D) whether the underlying crime was completed or attempted;
9	(E) the hardship to the defendant if the forfeiture of a motor vehicle
10	would deprive the defendant of the defendant's livelihood; and
11	(F) if forfeiture of the subject property is an undue hardship to the
12	defendant's family.
13	(3) In determining the value of the instrumentality subject to forfeiture,
14	the Criminal Division may consider all relevant facts related to the fair market
15	value of the property.
16	(4) The Criminal Division shall not consider the value of the subject
17	property to the State in determining whether the forfeiture is unconstitutionally
18	excessive.
19	(d) The court shall not order the forfeiture of property if an owner, to-
20	owner, or person who regularly uses the property, other than the defendant,
21	shows by a preponderance of the evidence that the owner, co-owner, or regular

1	user did not consent to or have any express or implied knowledge that the
2	property was being or was intended to be used in a manner that would subject
3	the property to forfeiture, or that the owner, co-owner, or regular user had no
4	reasonable pportunity or capacity to prevent the defendant from using the
5	property. Liencolder hearing. The Criminal Division shall not order the
6	forfeiture of property subject to a lienholder's interest without a hearing upon
7	petition by the lienholder, other than the defendant. A lienholder who has
8	received notice of a criminal forfeiture proceeding may petition the Criminal
9	Division at any time before it exters judgement in the prosecution of the
10	underlying offense or grants a motion pursuant to subsection (b) of this
11	section. The Criminal Division shall hear the petition within 30 days after its
12	filing or at the court's discretion. The hearing shall be conducted by the
13	Criminal Division without a jury and the hearing may be consolidated with
14	any other hearing before the trial in the underlying prosecution. If a lienholder
15	shows by a preponderance of the evidence that the liencolder has a valid, good
16	faith interest in the subject property that is not held through a straw purchase,
17	trust, or otherwise for the actual benefit of another and that the tienholder did
18	not at any time have actual knowledge or reason to believe that the property
19	was being or would be used in violation of the law, the Criminal Division shall
20	order compensation to the lienholder to the extent of value of the lienholder's
21	muerest.

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1	(c) The proceeding shall be against the property and shall be deemed
2	civil in nature. The State shall have the burden of proving all material facts by
3	clear and convincing evidence. Innocent owner hearing. The Criminal
4	Division shall not order the forfeiture of property of an owner, co-owner, or
5	person who regularly uses the property, other than the defendant, without a
6	hearing upon petition by the owner, co-owner, or person who regularly uses
7	the property.
8	(1) An owner, co-owner, or person who regularly uses the property may
9	petition the Criminal Division at any time before it enters judgement in the
10	prosecution of the underlying offence or grants a motion pursuant to
11	subsection (b) of this section.
12	(2) The petition may be a simple written statement that sets forth:
13	(A) the right, title, or interest in the property of the owner, co-owner,
14	or person who regularly uses the property;
15	(B) the time and circumstances of the acquisition of the interest in
16	the property;
17	(C) additional relevant facts supporting the petition; and
18	(D) a request for the return of the property or other relief lought by
19	the owner, co-owner, or person who regularly uses the property.
20	(3) The Criminal Division shall hear the petition within 30 days after its
21	filing of at the court's discretion. The hearing shall be conducted by the

1	Criminal Division without a jury and the hearing may be consolidated with
2	any other hearing before the trial in the underlying prosecution.
3	(4) The owner, co-owner, or person who regularly uses the property,
4	other than the defendant, has the burden to prove by a preponderance of the
5	evidence the validity of ownership interest or regular use. If the owner, co-
6	owner, or person who regularly uses the property meets the burden, the State
7	has the burden to prove by a preponderance of the evidence that the owner, co-
8	owner, or regular user did not consent to or have actual knowledge that the
9	property was being or was intended to be used in a manner that would subject
10	the property to forfeiture, or that the owner, co-owner, or regular user had no
11	reasonable opportunity or capacity to prevent the defendant from using the
12	property, the Criminal Division shall order return of the property. As used in
13	this subsection and subsection (d) of this section "actual knowledge" means a
14	direct and clear awareness of information, a fact, of a condition.
15	(f) The court shall make findings of fact and conclusions of law and shall
16	issue a final order. If the petition is granted, the court shall order the property
17	held for evidentiary purposes, delivered to the State Treasurer, vr, in the case
18	of regulated drugs or property which is harmful to the public, destruyed
19	Judgment. The Criminal Division shall enter judgment:
20	(1) dismissing the forfeiture proceeding and returning the subject
0.1	

21 property to the rightful owner if the State fails to meet its burden in the

1	underlying ariminal prospection or the defendent's forfaiture hearing pursuant
2	to subsection (a) of this section except, in the case of regulated drugs or
3	property that is harmful to the public, the subject property shall be destroyed;
4	(2) threfeiting the subject property if the State meets its burden in the
5	underlying criminal prosecution and the forfeiture proceedings pursuant to
6	subsection (a) of the section; or
7	(3) enter judgment following a hearing or at court's discretion pursuant
8	to a stipulation or plea agreement.
9	<u>§ 4244a. APPEAL</u>
10	The defendant may appeal the Criminal Division's decision regarding the
11	seizure of forfeiture of property following final judgment in the forfeiture
12	proceeding pursuant to the Vermont Rules of Criminal Procedure.
13	§ 4245. REMISSION OR MITIGATION OF FORFEITURE <u>TO THE</u>
14	STATE'S ATTORNEY
15	(a) On petition filed within 90 days after completion of a forfeiture
16	proceeding, a court that issued a forfeiture order pursuant to section 4244 of
17	this title request by an owner, co-owner, or person who regularly uses the
18	property, other than by the defendant, made at any time before the criminal
19	Division enters judgment in the prosecution of the underlying offense or grants
20	a motion pursuant to subsection (b) of section 4244 a State's Attorney may
21	order exercise prosecutorial discretion and determine that the forfeiture be

1	remitted or mitigated. The patition request shall be sworn and shall include all
2	information necessary for its resolution or shall describe where such
3	information can be obtained. Upon receiving a petition request, the court
4	State's Attomey shall investigate and may conduct a an hearing interview if in
5	its the State's Altorney's judgment it would be helpful to the resolution of the
6	petition request. The court State's Attorney shall either approve or reject the
7	petition request within 91.30 days.
8	(b) The court State's Attorney may remit or mitigate a forfeiture pursuant
9	to this chapter upon finding that relief should be granted to avoid extreme
10	hardship or upon finding that the pethioner requestor has a valid, good faith
11	interest in the property which that is not held through a straw purchase, trust,
12	or otherwise for the benefit of another and that the petitioner did not at any
13	time have knowledge or reason to believe that the property was being or would
14	be used in violation of the law.
15	* * *
16	§ 4247. DISPOSITION OF PROPERTY
17	(a) Whenever property is forfeited and delivered to the State Theasurer
18	under this subchapter, the State Treasurer shall, $\frac{1}{100}$ not sooner than 90 cays of
19	the date the property is delivered, sell the property at a public sale held under
20	27 v.S.A. chapter 15.

1	(b) The proceeds from the cale of forfaited property, upon exhaustion of all
2	appeals or at the Criminal Division's discretion, shall be used first to pay
3	restitution to any victim of the underlying crime, then to offset any costs of
4	selling the property, and then, after any liens on the property have been paid in
5	full, applied to payment of seizure, storage, and forfeiture expenses, including
6	animal care expensive related to the underlying violation. Remaining proceeds
7	shall be distributed as follows:
8	(1)(A) 45 percent shall be distributed among:
9	(i) the Office of the Attorney General;
10	(ii) the Department of State's Attorneys and Sheriffs; and
11	(iii) State and local law enforcement agencies;
12	(iv) the Office of the Defendant General;
13	(v) the Office of the Public Defender;
14	(vi) court assigned attorneys; and
15	(vii) the Public Defender Special Fund.
16	(B) The Governor's Criminal Justice and Substance Abuse Cabinet is
17	authorized to determine the allocations among the groups listed in subdivision
18	(A) of this subdivision (1), and may only reimburse the prosecutor <u>attorneys</u>
19	and law enforcement agencies that participated in the prosecution and
20	enforcement effort resulting in the forfeiture for expenses incurred, including
21	controlled drug-buy money and actual expenses for involved personnel. The

1	proceeds shall be held by the Treasurer until the Cabinet notifies the Treasurer
2	of the allocation determinations, at which time the Treasurer shall forward the
3	allocated amounts to the appropriate agency's operating funds.
4	(2) The remaining 55 percent shall be deposited in the General Fund.
5	* * *
6	<u>§ 4248a. LIMITATION ON FEDERAL ADOPTION</u>
7	(a) A State or local law enforcement agency shall not transfer or offer for
8	adoption property seized pursuant to this subchapter to a federal agency for the
9	purpose of forfeiture under 21 U.S.C. § 812 or other federal law unless the
10	seized property includes U.S. currency exceeding \$100,000.00. This
11	subsection only applies to seizure by State or local law enforcement agencies
12	pursuant to their own authority under State law and without involvement of the
13	U.S. government. Nothing in this subsection shall be construed to limit State
14	or local agencies from participating in joint task force, with the U.S.
15	government.
16	(b) State and local law enforcement agencies are prohibited from accepting
17	payment of any kind or distribution of forfeiture proceeds from the U.S.
18	government if the State or local law enforcement agency violates subsection
19	(a) of this section. Any payments or forfeiture proceeds that violate subsection
20	(a) of this section shall be directed to the State's General Fund.

See 2 EFECTIVE DATE

This act shall take effect on July 1, 2022.

Sec. 1. 4 V.S.A. § 32 is amended to read:

§ 32. JURISDICTION; CRIMINAL DIVISION

(a) The Criminal Division shall have jurisdiction to try, render judgment, and pass sentence in prosecutions for felonies and, misdemeanors, <u>and drug</u> forfeiture proceedings pursuant to 18 V.S.A. chapter 84, subchapter 2.

(b) The Criminal Division shall have jurisdiction to try and finally determine prosecutions for violations of bylaws or ordinances of a village, town, or city, except as otherwise provided.

(c) The Criminal Division shall have jurisdiction of the following civil actions:

(1) appeals of final decisions of the Judicial Bureau;

(2) DUI license suspension hearings find pursuant to 23 V.S.A. chapter 24;

(3) extradition proceedings filed pursuant to 13 V.S.A chapter 159;

(4) drug forfeiture proceedings under 18 V.S.A. chapter 84, subchapter

2;

(5)(4) fish and wildlife forfeiture proceedings under 10 V.S.A. shapter 109;

(0)(5) uquor jorjenure proceedings under 7 v.S.A. chapter 19,

S.A. § 1935;

automobile forfeiture and immobilization proceedings under (7) 23 V.S.A. chapters 9 and 13;

(9)(8) offender proceedings pursuant to 13 V.S.A. §§ 5411(e) and 5411d(f);

<u>(10)(9)</u> restitution modification proceedings pursuant to 13 V.S.A. § 7043(k);

(11)(10) municipal parking violation proceedings pursuant to 24 V.S.A. § 1974a(e), if the municipality has established an administrative procedure enabling a person to contest the violation, and the person has exhausted the administrative procedure;

(12)(11) proceedings to enforce 9 V.S.A. chapter 74, relating to energy efficiency standards for appliances and equipment;

(13)(12) proceedings to enforce 30 V.S.A. § 53, relating to commercial building energy standards.

Sec. 2. 18 V.S.A. chapter 84, subchapter 2 is amended to read:

Subchapter 2. Forfeiture

§ 4241. SCOPE

(a) Notwithstanding the provisions of this section, the following property shall not be subject to seizure and forfeiture under this subchapter:

(a) Homestead real property, as defined in 27 V.S.A. chapter 3.
(b) Homestead real property, as defined in 27 V.S.A. chapter 3.
(c) C.S. currency totaling \$200.00 or less.
(d) A motor vehicle of \$2,000.00 or less in market value.
(e) Stolen property and contraband. Stolen property shall be promptly returned to the rightful owner, and contraband shall be disposed of according to applicable State law. The Criminal Division of the Superior Court may impose reasonable conditions, including the use of photographic evidence, to protect access to the property subject to this subsection and its use in later proceedings.

(d) The Attorney General shall advise the publications that law enforcement agencies may use to establish the market value of a motor vehicle. § 4242. SEIZURE

(a) The court <u>Criminal Division of the Superior Sourt</u> may issue at the request of the State ex parte a preliminary order or process to seize or secure property for which forfeiture is sought and to provide for its custody. Process for seizure of such property shall issue only upon a showing of probable cause that the property is subject to forfeiture. Application therefor for a preliminary order or process and issuance, execution, and return of the order or process

shall be subject to provisions of applicable law.

upon process. Seizure without process may be made when:

(1) the seizure is incident to an arrest with probable cause or a search under a valid search warrant;

(2) the property subject to seizure has been the subject of a prior judgment in favor of the State in a forfeiture proceeding under this subchapter; $\frac{\partial r}{\partial t}$

(3) the seizure is incluent to a valid warrantless search.

(c) The State may temporarily secure property pending a request of the State ex parte for a preliminary order or process pursuant to this section.

(c)(d) If property is seized without process under subdivision (b)(1) or (3) of this section and the State intends to seek forfeiture under this subchapter, the State shall forthwith petition the court Criminal Division for a preliminary order or process under subsection (a) of this section.

(d)(e) Notwithstanding subsection 4241(b) of this litle, all regulated drugs the possession of which is prohibited under this chapter are contraband and shall be automatically forfeited to the State and destroyed.

§ 4242a. PROMPT POSTSEIZURE PROCEEDINGS

(a) Following the seizure of property for which the State seeks forfeiture pursuant to section 4241 of this title, a defendant or any owner, co-owner, or

regular user of the property has a right to a prompt posiseizare hearing.

ringinal Division having jurisdiction for a prompt postseizure hearing. (c) The State shall notify any owner, co-owner, or regular user of the property of which the State is aware, after a reasonable search of public records, that property has been seized pursuant to this subchapter, and the owner, co-owner, regular user of the property may request a prompt postseizure hearing. (d) The Criminal Division shall hold a prompt postseizure hearing: (1) as a separate hearing or (2) at the same time as a hearing pursuant to Rule 41(f) of the Vermont Rules of Criminal Procedure, a probable cause determination, a postarraignment hearing, or other pretrial hearing. (e) A party, by agreement of all parties or for good cause shown, may move for an extension of the hearing date. Any motion may be supported by an affidavit, sworn statement, or other submission.

(f) The Criminal Division shall order the return of the veized property if it finds:

(1) the seizure was invalid;

(2) a criminal charge has not been filed and no extension of the filing period established under this section is available;

(5) the property is not reasonably required to be held as evidence, or

(1) the final judgment will likely be in favor of the defendant or any other person with an interest in the property.

(g) *She provisions of this section do not apply to contraband.*

§ 4243. JUNICIAL CRIMINAL FORFEITURE PROCEDURE

(a) Conviction or agreement required. An asset is subject to forfeiture by *judicial determination* as a criminal sanction under section 4241 of this title and 13 V.S.A. § 364 if:

(1) a person is convicted of the criminal offense related to the action for forfeiture <u>and the State establishes by clear and convincing evidence that the</u> <u>property is an instrument of or represents the proceeds of the underlying</u> <u>offense;</u> or

(2) a person enters into an <u>a plea</u> agreement <u>or other agreement</u> with the prosecutor, <u>including an agreement</u> under which he or she the person is not charged with a criminal offense related to the action for forfeiture <u>subjecting</u> the person to forfeiture under section 4241 of this title; or

(3) a person is granted immunity or a reduced punchment, with or without the filing of a criminal charge, in exchange for testifying or assisting a law enforcement investigation or prosecution.

(b) Evidence. The State may introduce into evidence in the judicial

Veryont Rules of Criminal Procedure.

(c) Burden of proof. The State bears the burden of proving by clear and convincing evidence that the property is an instrument of or represents the proceeds of the underlying offense.

(d) Notice. Whin 60 days from when the seizure occurs, the State shall notify any owners, possessors, and lienholders of the property of the action, if known or readily ascertainable. Upon motion by the State, a court may extend the time period for sending notice for a period not to exceed 90 days for good eause shown. Notice of proposed forfeiture.

(1) The loss of property subject to forfeiture shall be considered as a criminal sanction as part of and following the prosecution of the crime that subjects the individual with an interest in the property to forfeiture of property pursuant to section 4241 of this title. Upon the State's determination that it will seek forfeiture, the State shall file a Notice of Proposed Forfeiture as shall be a separate document not later than 30 days prior to trial or at the Criminal Division's discretion. The Notice of Proposed Forfeiture shall include the following information:

(A) the facts upon which the forfeiture is requested, including a description of the property subject to forfeiture and the type and quantity of regulated drug involved,

(C) the names of the apparent owner or owners, lienholders who have preperly recorded their interests, and any other person appearing to have an interest, and, in the case of a conveyance, the name of the person holding title; the registered owner; and the make, model, and year of the conveyance;
(D) the current location and custodian of the seized property; and
(E) warning that seized property may be forfeited as a sanction related to the crime for which the individual was charged, as part of a sentencing consideration, as part of a plea agreement, or through other means for the court to oversee.

(2) The Notice of Potential Collateral Consequences of Conviction required pursuant to 13 V.S.A. chapter 231 shall include notification of the provisions of this subchapter.

(3) The State shall serve the Notice in accordance with the Vermont Rules of Criminal Procedure. The State shall inform any owners, possessors, and lienholders of the property of the action, if known or readily ascertainable. In addition, the State shall cause the Notice to be published in a newspaper of general circulation in the State, as ordered by the Criminal Division.

(4) The Notice shall not be read to the jury of the underlying

(5) The State may amond the Notice at any time before trial of the unarrhying prosecution.

(c) The Criminal Division may grant an unlimited number of 30-day extensions for the filing of the Notice if, for each extension, the court determines that probable cause is shown and additional time is warranted.

(e) Return of property. If notice is not sent in accordance with subsection (d) of this section, and no time extension is granted or the extension period has expired, the law enforcement agency shall return the property to the person from whom the property was seized. An agency's return of property due to lack of proper notice does not respirit the agency's authority to commence a forfeiture proceeding at a later time. Nothing in this subsection shall require the agency to return contraband, evidence or other property that the person from whom the property was seized is not entitled to lawfully possess.

(f) Filing of petition. The State shall file a petition for forfeiture of any property seized under section 4242 of this title promptly, but not more than 14 days from the date the preliminary order or process is usued. The petition shall be filed in the Superior Court of the county in which the property is located or in any court with jurisdiction over a criminal proceeding related to the property.

(g) Service of petition. A copy of the petition shall be served on all persons named in the petition as provided for in Rule 4 of the vermon Rules of Civil

published in a newspaper of general circulation in the State, as ordered by the court. The petition shall state:

(1) the facts upon which the forfeiture is requested, including a description of the property subject to forfeiture, and the type and quantity of regulated drug involved;

(2) the names of the apparent owner or owners, lienholders who have properly recorded their interests, and any other person appearing to have an interest; and, in the case of a conveyance, the name of the person holding title, the registered owner; and the make, model, and year of the conveyance. § 4244. FORFEITURE HEARING HEARINGS

(a) Within 60 days following service of notice of seizure and forfeiture under section 4243 of this title, a claimant may file a demand for judicial determination of the forfeiture. The demand must be in the form of a civil complaint accompanied by a sworn affidavit setting forth the facts upon which the claimant intends to rely, including, if relevant, the noncriminal source of the asset or currency at issue. The demand must be filed with the court administrator in the county in which the seizure occurred. <u>Defendant's</u> forfeiture hearing. The Criminal Division shall consider the loss of property <u>subject to forfeiture as a criminal sanction as part of and following the</u> schodule the criminal forfeiture hearing as soon as practicable after the dependant's conviction of the offense subjecting the person to forfeiture under section 4241 of this title, including concurrent with sentencing. The hearing shall be conducted by the Criminal Division without a jury.

(b) The court shall hold a hearing on the petition as soon as practicable after, and in any event no later than 90 days following, the conclusion of the criminal prosecution. Exceptions to the conviction requirement. The Criminal Division may waive the conviction requirements of section 4243 of this title and subsection (a) of this section and grant title to the subject property to the State if the State files a motion not fewer than 90 days after seizure and shows by a preponderance of the evidence that before conviction, the defendant:

<u>(1) died;</u>

- (2) was deported by the U.S. government
- (3) abandoned the property; or
- (4) fled the jurisdiction.

(c) A lienholder who has received notice of a forfeiture proceeding may intervene as a party. If the court finds that the lienholder has a valid, good faith interest in the subject property which is not held through a straw purchase, trust, or otherwise for the actual benefit of another and that the lienholder did not at any time have knowledge or reason to believe that the

property was being or would be used in violation of the law, the court apon

forfaiture shall order companyation to the lienholder to the extent of the
lienvolder's interest. Proportionality.
nemoluer s interest. <u>I roportionatily.</u>
The defendant, owner, co-owner, or other regular user of the
property may petition the Criminal Division to determine whether the forfeiture
is unconstitutionally excessive under the Constitutions of the State of Vermont
or the United States. At the Criminal Division's discretion, it may hold a
proportionality hearing:
(A) as a separate hearing; or
(B) at the same time as a hearing pursuant to Rule 41(f) of the
Vermont Rules of Criminal Procedure, a prompt postseizure proceeding
pursuant to section 4242a of this title or a forfeiture hearing pursuant to
section 4244 of this title.

(2) The defendant has the burden of establishing that the forfeiture is unconstitutionally excessive by a preponderance of the evidence at a hearing conducted by the Criminal Division without a jury. In determining whether the forfeiture is unconstitutionally excessive, the Criminal Division may consider all relevant factors including:

(A) the seriousness of the underlying crime and its impact on the community, including the duration of the activity, use of a firearm, and hum caused by the defendant,

(C) the extent to which the subject property was used in committing the crime; (D) whether the underlying crime was completed or attempted; (E) the hydrony to the defendant if the forfeiture of a motor vehicle would deprive the defendant of the defendant's livelihood; and (F) if forfeiture of the subject property is an undue hardship to the defendant's family. (3) In determining the value of the instrumentality subject to forfeiture, the Criminal Division may consider all relevant facts related to the fair market value of the property, including any publications identified by the Attorney General pursuant to subsection 4241(d) of this title. (4) The Criminal Division shall not consider the value of the subject property to the State in determining whether the forfeiture is unconstitutionally excessive.

(d) The court shall not order the forfeiture of property if an owner, coowner, or person who regularly uses the property, other than the defendant, shows by a preponderance of the evidence that the owner, co-owner, or regular user did not consent to or have any express or implied knowledge that the

ргорену was veing or was intenaeu to ve usea in a manner inat would subject

phable opportunity or capacity to prevent the defendant from using the propert Lienholder hearing. The Criminal Division shall not order the forfeiture of property subject to a lienholder's interest without a hearing upon petition by the Vienholder, other than the defendant. A lienholder who has received notice of a criminal forfeiture proceeding may petition the Criminal Division at any time before it enters judgment in the prosecution of the underlying offense or grans a motion pursuant to subsection (b) of this section. The Criminal Division shall hear the petition within 30 days after its filing or at the court's discretion. The hearing shall be conducted by the Criminal Division without a jury and the hearing may be consolidated with any other hearing before the trial in the underlying prosecution. If a lienholder shows by clear and convincing evidence that the lienholder has a valid, good faith interest in the subject property that is not held through a straw purchase, trust, or otherwise for the actual benefit of another and that the lienholder did not at any time have actual knowledge or kason to believe that the property was being or would be used in violation of the law, the Criminal Division shall order return of the property to the lienholder or compensation to the lienholder to the extent of value of the lienholder's interest, whichever is of less cost or expense to effectuate.

(c) The proceeding shall be against the property and shall be deemed civil in nature. The State shall have the burden of proving all material facts by clear and convincing evidence. Innocent owner hearing. The Criminal Division shall not order the forfeiture of property of an owner, co-owner, or person who regularly uses the property, other than the defendant, without a hearing upon petition by the owner, co-owner, or person who regularly uses the property.

(1) An owner, co-owner, or person who regularly uses the property, other than the defendant, may petition the Criminal Division at any time before it enters judgment in the prosecution of the underlying offense or grants a motion pursuant to subsection (b) of the section.

(2) The petition may be a simple written statement that sets forth:

(A) the right, title, or interest in the property of the owner, co-owner, or person who regularly uses the property;

(B) the time and circumstances of the acquisition of the interest in the property;

(C) additional relevant facts supporting the petition; and

(D) a request for the return of the property or other relief sought by the owner, co-owner, or person who regularly uses the property.

(3) The Criminal Division shall hear the petition within 30 days after its

juing or at the court's discretion. The hearing shall be conducted by the

Criminal Division without a jum and the heaving may be consolidated with any other hearing before the trial in the underlying prosecution.

(4) The owner, co-owner, or person who regularly uses the property, other than the defendant, has the burden to prove by clear and convincing evidence the velidity of ownership interest or regular use. If the owner, coowner, or person who regularly uses the property meets the burden, the State has the burden to prove by clear and convincing evidence that the owner, coowner, or regular user dil consent to or have actual knowledge that the property was being or was interded to be used in a manner that would subject the property to forfeiture. If the State fails to meet its burden, the Criminal Division shall order return of the property. As used in this subsection and subsection (d) of this section, "actual knowledge" means a direct and clear awareness of information, a fact, or a condition.

(5) The Criminal Division may impose reasonable conditions, including the use of photographic evidence, to protect access to property subject to this section and its use in later proceedings.

(f) The court shall make findings of fact and conclusions of law and shall issue a final order. If the petition is granted, the court shall order the property held for evidentiary purposes, delivered to the State Treasurer, or, in the case of regulated drugs or property which is harmful to the public, destroyed

Judgment. The Criminal Division shall enter judgment.

property to the rightful owner if the State fails to meet its burden in the underlying criminal prosecution or the defendant's forfeiture hearing pursuant to subsection (a) of this section except, in the case of regulated drugs or property that is harmful to the public, the subject property shall be destroyed; (2) forfeiting the subject property if the State meets its burden in the underlying criminal prosecution and the forfeiture proceedings pursuant to subsection (a) of this section; or

(3) following a hearing or at court's discretion pursuant to a stipulation or plea agreement.

<u>§ 4244a. APPEAL</u>

The defendant may appeal the Criminal Division's decision regarding the seizure of forfeiture of property following final judgment in the forfeiture proceeding pursuant to the Vermont Rules of Criminal Procedure. § 4245. REMISSION OR MITIGATION OF FORFEITURE <u>TO THE</u>

<u>STATE'S ATTORNEY</u>

(a) On petition filed within 90 days after completion of a forfeiture proceeding, a court that issued a forfeiture order pursuant to section 4244 of this title request by an owner, co-owner, or person who regularly uses the property, other than by the defendant, made at any time before the Criminal Division emers judgment in the prosecution of the underlying offense or grams orace exercise prosecutorial discretion and determine that the forfeiture be remitted or mitigated. The petition request shall be sworn and shall include all information necessary for its resolution or shall describe where such information can be obtained. Upon receiving a petition request, the court State's Attorney shall investigate and may conduct a <u>an hearing interview</u> if in its the State's Attorney's judgment it would be helpful to the resolution of the petition request. The court State's Attorney shall either approve or reject the petition request within 90 <u>30</u> days.

(b) The court <u>State's Attorney</u> may remit or mitigate a forfeiture <u>pursuant</u> <u>to this subchapter</u> upon finding that relief should be granted to avoid extreme hardship or upon finding that the <u>petitioner requestor</u> has a valid, good faith interest in the property which <u>that</u> is not held brough a straw purchase, trust, or otherwise for the benefit of another and that the petitioner did not at any time have knowledge or reason to believe that the property was being or would be used in violation of the law.

§ 4247. DISPOSITION OF PROPERTY

(a) Whenever property is forfeited and delivered to the State Theasurer under this subchapter, the State Treasurer shall, $\frac{1}{100}$ not sooner than 90 days of <u>upper the date the property is delivered but not later than one year upper the</u>

property is delivered cell the property at a public cale hold under 57 USA chapter 13 18, subchapter 7. (b) The proceeds from the cale of forfeited property, upon exhaustion of all appeals or at the Criminal Division's discretion, shall be used first to pay restitution to any victim of the underlying crime, then to offset any costs of selling the property, and then, after any liens on the property have been paid in full, applied to promen of seizure, storage, and forfeiture expenses, including animal care expenses related to the underlying violation. Remaining proceeds

shall be distributed as follows:

- (1)(A) 45 55 percent shall be distributed among:
 - (i) the Office of the Amorney General;
 - (ii) the Department of State's Attorneys and Sheriffs; and
 - (iii) State and local law enforcement agencies.

(B) The Governor's Criminal Justice and Substance Abuse Cabinet <u>State Treasurer</u> is authorized to determine the allocations among the groups listed in subdivision (A) of this subdivision (1), and may only reimburse the prosecutor and law enforcement agencies <u>for their proportionate</u> participated <u>participation</u> in the <u>prosecution or</u> enforcement effort resulting in the forfeiture for expenses incurred, including <u>controlled drug-buy money</u>, investigation <u>costs</u>, salaries, benefits, overtime, and any other actual expenses for involved <u>determination of the allocations, the</u> Treasurer shall forward promptly <u>distribute</u> the anocated amounts to the appropriate agency's operating funds. <u>Notwithstanding the provisions of this subsection (b), 10 percent of the</u> proceeds distributed pursuant to subdivision (A) of this subdivision (1) shall be <u>directed as follows.</u>

(i) five percent to the Evidence-Based Education and Advertising Fund established in 33 V.S.M. § 2004a; and

(ii) five percent to the Center for Crime Victim Services.

(2) The remaining 33 43 percent shall be deposited in the General Fund.

(b) The proceeds from the sale of forfeited property, <u>upon exhaustion of all</u> <u>appeals or at the Criminal Division's discretion</u>, shall be used first to <u>pay</u> <u>restitution to any victim of the underlying crime</u>, then to offset any costs of selling the property, and then, after any liens on the property have been paid in full, applied to payment of seizure, storage, and forfeture expenses, including animal care expenses related to the underlying violation. Remaining proceeds shall be distributed as follows:

- (1)(A) 45 percent shall be distributed among:
 - (i) the Office of the Attorney General;
 - (ii) the Department of State's Attorneys and Sheriffs; and

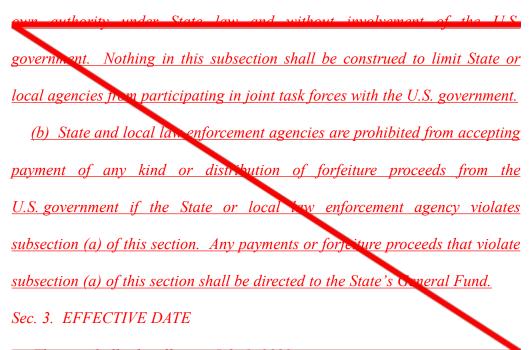
⁽III) State and local law enjorcement agencies.

<u>State Treasurer</u> is authorized to determine the allocations among the groups listed in subdivision (A) of this subdivision (1), and may only reimburse the prosecutor and law enforcement agencies that participated for their proportionate participation in the prosecution or enforcement effort resulting in the forfeiture for expenses incurred, including <u>controlled drug-buy money</u>, investigation costs, salaries, benefits, overtime, and any other actual expenses for involved personnel. The proceeds shall be held by the Treasurer until the Cabinet notifies the Treasurer of the allocation determinations, at which time the <u>Upon determination of the allocations</u>, the Treasurer shall forward promptly distribute the allocated amounts to the appropriate agency's operating funds.

(2) The remaining 55 percent shall be deposited in the General Fund.

§ 4248a. LIMITATION ON FEDERAL ADOPTION

(a) A State or local law enforcement agency shall not transfer or offer for adoption property seized from a defendant, owner, co-owner, on regular user of the property pursuant to this subchapter to a federal agency for the purpose of forfeiture under 18 U.S.C. chapter 46 or other federal law unless the seized property includes U.S. currency exceeding \$25,000.00. This subsection only applies to seizure by State or local law enforcement agencies pursuant to ther



This act shall take effect on July 1, 2022.

Sec. 1. DRUG-RELATED PROPERTY SEIZURE AND FORFEITURE;

WORKING GROUP; REPORT

(a) Creation. There is created the Property Seizure and Forfeiture Working Group to study Vermont's use of property seizure and forfeiture processes under federal and State law for drug-related offenses.

(b) Membership. The Working Group shall be composed of the following members:

(1) the Chief Judge of the Vermont Superior Court or designee;

(2) the Attorney General or designee;

(3) the State Treasurer or designee;

(4) the Defender General or designee;

(5) the Commissioner of Public Safety or designee;

(6) the Executive Director of the Department of State's Attorney and Sheriffs or designee;

(7) the President of the Vermont Sheriffs' Association or designee; and

(8) the Center for Justice Reform at Vermont Law School.

(c) Powers and duties. The Working Group shall study how Vermont law enforcement used federal and State law to seize and forfeit property in drugrelated offenses since 2015. In particular, the study shall examine:

(1) the date, type, quantity, value, and location of any seized property;

(2) the number of State property seizures resulting in federal adoption;

(3) forfeiture actions commenced using the State and federal processes, including the date of commencement, type of forfeiture process used, and why the specific forfeiture process was selected;

(4) drug offenses related to any State and federal forfeiture actions, including the date the offense is charged and date of final judgment, plea agreement, or other agreement disposing of the matter;

(5) whether innocent owners, lienholders, or other interested parties aggrieved by a seizure or forfeiture intervened or otherwise participated in any State and federal forfeiture actions;

(6) the outcomes of State and federal forfeiture actions, including the dates of disposition and whether property was forfeited, returned, or otherwise

disposed;

(7) how and when the proceeds of forfeited property were distributed using the State and federal processes, including the share of proceeds received by any law enforcement agencies and prosecutors' offices;

(8) how any proceeds were used by law enforcement agencies and prosecutors' offices;

(9) any problems, impediments, or issues with the State process, including impacts on the State court system if it is expanded; and

(10) any complaints concerning abuse of the State and federal processes by law enforcement agencies or prosecutors' offices.

(d) Report. On or before December 15, 2022, the Working Group shall submit a written report in the form of proposed legislation to the Joint Legislative Justice Oversight Committee, the Senate Committee on Judiciary, and the House Committee on Judiciary.

(e) Meetings.

(1) The Chief Judge of the Vermont Superior Court or designee shall call the first meeting of the Working Group to occur on or before July 15, 2022.

(2) The Committee shall select a chair from among its members at the first meeting.

(3) A majority of the membership shall constitute a quorum.

(4) The Working Group shall cease to exist on January 31, 2023.

Sec. 2. 18 V.S.A. § 4247 is amended to read:

§ 4247. DISPOSITION OF PROPERTY

(a) Whenever property is forfeited and delivered to the State Treasurer under this subchapter, the State Treasurer shall, no not sooner than 90 days of <u>after</u> the date the property is delivered, sell the property at a public sale held under 27 V.S.A. chapter 13 18, subchapter 7.

(b) The proceeds from the sale of forfeited property shall be used first to offset any costs of selling the property, and then, after any liens on the property have been paid in full, applied to payment of seizure, storage, and forfeiture expenses, including animal care expenses related to the underlying violation. Remaining proceeds shall be distributed as follows:

* * *

(B) The Governor's Criminal Justice and Substance Abuse Cabinet Agency of Administration is authorized to determine the allocations among the groups listed in subdivision (A) of this subdivision $(1)_{\tau}$ and may only reimburse the prosecutor and law enforcement agencies that participated in the enforcement effort resulting in the forfeiture for expenses incurred, including actual expenses for involved personnel. The proceeds shall be held by the Treasurer until the <u>Cabinet Agency</u> notifies the Treasurer of the allocation

BILL AS PASSED BY THE HOUSE AND SENATEH.5332022Page 46 of 46

determinations, at which time the Treasurer shall forward the allocated amounts to the appropriate agency's operating funds.

* * *

Sec. 3. REPEAL

18 V.S.A. § 4247(b)(1)(B) is repealed on July 1, 2024.

Sec. 4. EFFECTIVE DATE

This act shall take effect on July 1, 2022.